

Australian Government Seafarers Safety, Rehabilitation

and Compensation Authority

SEACARE AUTHORITY CORPORATE PLAN 2018–19

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Chairperson introduction

As the accountable authority of the Seafarers Safety, Rehabilitation and Compensation Authority (Seacare Authority), I am pleased to present the 2018–19 Corporate Plan, which covers the period 2018-2022 as required under section 35(1)(b) of the *Public Governance, Performance and Accountability Act 2013*.

I look forward to working with my fellow Seacare Authority Members, Comcare and industry stakeholders to achieve the objectives of this plan.

Barry Sherriff Chairperson

Purpose of the Seacare Authority

The Seacare Authority is established under the *Seafarers Rehabilitation and Compensation Act 1992* (Seafarers Act) and sets out its functions and responsibilities. The Seacare Authority also has functions and responsibilities under the *Occupational Health and Safety (Maritime Industry) Act 1993* (OHS(MI) Act).

Our purposes are derived from our functions and powers under the Seafarers Act and OHS(MI) Act. The purposes are to:

- 1. promote healthy and safe workplaces and appropriate and timely compensation for, and rehabilitation of, injured workers covered by the Seacare scheme
- 2. maintain a scheme safety net that is able to meet its liabilities.

Environment

The Seacare Authority is operating in a climate of fiscal constraint and policy reforms.

The Government has previously announced its intention to progress reform of Seacare scheme legislation. This reform will likely influence the scheme over the duration of this plan.

There are also structural changes occurring in the shipping industry in Australia. These changes, which are likely to see a decline in the number of scheme participants, may have an impact on the Fund, particularly:

- increasing risk of a default event occurring
- a decreased pool of employers from which to collect a levy to maintain the reserves of the Fund.

The Seacare Authority continuously monitors the operating environment to trends within the industry. These trends assist to tailor our activities and delivery strategies to ensure we adapt to the changing environment and meet our strategic priorities to fulfil our purposes.

Our programs and activities are used by and affect:

- employers and operators covered by the Seacare scheme and their employees
- individuals making claims for workers' compensation against the Fund
- Australian Government agencies, such as Comcare and the Australian Maritime Safety Authority.

Risk oversight and management

The Seacare Authority has a strategic risk register that it uses to identify, monitor and mitigate risks to it and the scheme more generally (Table 1).

The Seacare Authority recognises and responds to environmental factors in its strategic risk register.

Roles and responsibility

The Seacare Authority is responsible for monitoring and maintaining its Strategic Risk Register. The Seacare Authority has identified six strategic risks and nine fraud risks. The Comcare and Seacare Authority Audit and Risk Committee provides independent oversight, ensuring compliance with the processes applicable to the risk management framework.

Risk minimisation

We recognise some risk is inevitable, however the Seacare Authority actively works to minimise risks which may cause harm to our financial position, regulatory authority, reputation, stakeholder relationships, legislative obligations and the health and safety of employees covered by the scheme.

The Seacare Authority regularly reviews its risks (at least annually) to ensure that its understanding of the risks remains current and to conduct scans of the internal and external environment to identify emerging, new and changing risks. The Seacare Authority's risks are summarised in Table 2 below. The Seacare Authority regularly monitors the success of risk controls implemented by it and revises or supplements such controls as is necessary.

Risk management framework

The Seacare Authority applies the principles of Comcare's Risk Oversight and Management Policy and framework which aligns with the Commonwealth Risk Management Policy and complies with international risk management standard ISO 31000:2009 and section 16 of the Public Governance, Performance and Accountability Act 2013.

| Strategic priority | Activities | Strat | egic risk |
|--|--|-------|-----------|
| Perform its statutory | Monitor trends in scheme performance. | SR1 | SR3 |
| functions to promote healthy and safe workplaces and appropriate and timely compensation for, and rehabilitation of, injured workers covered by the Seacare scheme. | Proactive engagement with jurisdiction on safety issues, including activities undertaken against the Seacare Authority/ Australian Maritime Safety Authority Occupational Health and Safety Plan. | SR2 | SR4 |
| | Promote better practice through the Seacare Awards. Promote the role of and communication with Health and Safety Representatives to facilitate safety awareness and improved safety performance. | | |

Table 1: Seacare Authority's strategic priorities against strategic risks (SR)

| Strategic priority | Activities | Strat | egic risk |
|--|---|-------|-----------|
| Maintain a scheme safety net that is able to meet its liabilities. | Monitor trends in scheme performance. | SR1 | SR3 |
| | Regular reporting on employer compliance obligations. | SR5 | SR6 |
| | Undertake educative and advisory activities with the jurisdiction to encourage better practice injury prevention, rehabilitation and claims management to contain cost pressures. | | |

| Key: Strategic risks | |
|--|---|
| SR1. Seacare Authority fails to anticipate changes in the strategic environment and is unable to adequately respond to changes | SR4. Ineffective scheme administration and service delivery |
| SR2. Safety performance of scheme deteriorates | SR5. Scheme may become unviable |
| SR3. Seacare Authority unable to execute intent of Seacare Corporate Plan | SR6. Poor governance arrangements |

Capability

The Seacare Authority is not a body corporate and does not employ its own staff. To enable it to perform its functions and exercise its powers, Comcare provides the Seacare Authority with secretariat support and other assistance, and makes available the services of such members of its staff as the Seacare Authority reasonably requires.

Comcare, under the Seacare Authority's direction, is responsible for:

- providing secretariat support to the Seacare Authority
- managing the scheme's claims database
- monitoring and reporting on Seacare scheme performance
- preparing the annual report
- reporting to the Minister
- · liaising and communicating with scheme stakeholders and other regulators
- managing the annual appropriation for supporting the Seacare function
- managing the Fund and levy collection
- administering any claims made on the Fund.

The capability of the Seacare Authority is provided by the appointment of Members and Deputy Members with relevant experience and knowledge to contribute to its effective operation and fulfilment of its legislative functions.

Comcare staff (secretariat and other) and its systems (including the Seacare Authority claims database) support the Seacare Authority Members in their roles.

Performance

Purpose 1: Perform its statutory functions to promote healthy and safe workplaces and appropriate and timely compensation for, and rehabilitation of, injured workers covered by the Seacare scheme.

Measure 1: Promotion of healthy and safe workplaces

Intended result

- 1. Secure the health, safety and welfare at work of maritime industry employees.
- 2. Protect persons at or near workplaces from risks to health and safety arising out of the activities of maritime industry employees at work.
- 3. Expert advice is available on occupational health and safety matters affecting maritime industry operators, maritime industry employees and maritime industry contractors.
- 4. An occupational environment for maritime industry employees that is adapted to their health and safety needs.
- 5. Cooperative consultative relationship between maritime industry operators and maritime industry employees on the health, safety and welfare of maritime industry employees at work.

Delivery strategy

- 1. Monitor the operation of the OHS (MI) Act.
- 2. Develop and implement a plan and actions associated with identified OHS priorities and monitor the operation and success of this plan and actions.
- 3. Collect, interpret and report on information, data and trends relating to occupational health and safety to relevant bodies (such as Safe Work Australia and the Australian Maritime Safety Authority (AMSA)) and to participants in the scheme to raise awareness of scheme level trends and issues.
- 4. Formulate policies and strategies and develop and promote codes of practice and guidance relating to the occupational health and safety of employees to assist scheme employers in reducing the incidence of injuries to employees.
- 5. Educate scheme stakeholders to facilitate compliance with legislated reporting obligations.
- 6. Monitor the undertaking of the inspectorate functions which are conferred to AMSA under the OHS(MI) Act.
- 7. Accredit occupational health and safety courses for the purposes of section 47 of the OHS(MI) Act.

Performance measurement and assessment

| Delivery Strategy | Relates to intended result number | Success | Performance indicator | 2018–19 | 2019–20 | 2020–21 | 2021–22 | Monitoring process |
|----------------------|--|---|---|--|-------------------|-------------------|-------------------|---|
| 1, 3 & 5 | 1 | Identification of opportunities to promote health and safety, and legislative reporting obligations | Seacare Members and scheme participants have available reporting on scheme OHS performance in response to which Seacare Members identify and review trends and opportunities to promote health and safety | The Seacare Authority identifies opportunities to promote health and safety through review of scheme performance reports | As per 2018–19 | As per 2018–19 | As per 2018–19 | Seacare Performance Indicators reports are tabled and considered on data reported six monthly (at calendar and financial year end) |
| 2 | 1 to 5 | Identification and implementation of actions to address identified OHS priorities | Plan developed, implemented and reviewed; actions taken in accordance with plan and otherwise as required and verified | Plan developed, implemented and reviewed; actions taken in accordance with plan and otherwise as required and verified | As per 2018–19 | As per 2018–19 | As per 2018–19 | Annual plan development and review, actions identified and implemented with quarterly monitoring and assessment of actions taken |
| 4 | 1 to 5 | Opportunities taken by the Authority to provide information and guidance to scheme participants on actions to address identified health and safety issues and priorities | Actions taken by Authority in accordance with its plan and otherwise as appropriate to provide information and guidance to scheme participants | Identify and implement actions to meet the plan and needs and opportunities identified through ongoing consideration | As per 2018–19 | As per 2018–19 | As per 2018–19 | Quarterly review of action taken under plan, of current issues, and taking action in response |
| 5 | 1, 2 & 6 | Regular and consistent reporting by AMSA to the Seacare Authority on its inspectorate role | Satisfaction of Seacare Authority Members with content and regularity of reports provided by AMSA | Seacare Authority considers a report AMSA provides at each of its regular meetings on its inspectorate role and any additional matters requested by the Seacare Authority | As per 2018–19 | As per 2018–19 | As per 2018–19 | Reports are tabled and considered at each meeting |

| Delivery Strategy | Relates to intended result number | Success | Performance indicator | 2018–19 | 2019–20 | 2020–21 | 2021–22 | Monitoring process |
|----------------------|--|--|---|--|-------------------|-------------------|-------------------|--|
| 2&4 | 1 to 5 | Seacare Authority assists ASMA in undertaking its educative and advisory functions | Seacare Authority Members has taken action to assist AMSA with the promotion of AMSA material and initiatives | The Seacare Authority identifies and pursues opportunities assist ASMA in undertaking its education and advisory functions through review of reports | As per 2018–19 | As per 2018–19 | As per 2018–19 | Reports considered at meetings to identify opportunities to assist AMSA |
| 7 | 1, 2 & 5 | HSR training courses accredited in line with the Guidelines | Satisfaction of Seacare Authority Members with quality of providers through review of accreditation papers | The Seacare Authority reviews and awards accreditation in line with the Guidelines based on single presentation of accreditation papers | As per 2018–19 | As per 2018–19 | As per 2018–19 | Review of currency of accreditations and considering applications as required |
| 4 | 1&2 | Promotion of the Seacare Authority Code of Practice | Action taken by Seacare Authority to disseminate and promote the Code of Practice | The Seacare Authority identifies and actions opportunities to promote the Code of Practice | As per 2018–19 | As per 2018–19 | As per 2018–19 | Actions identified and taken to disseminate and promote Cod of Practice at meetings |

Measure 2: Promotion of appropriate and timely rehabilitation and compensation

Intended result

- 1. Effective rehabilitation procedures by employers.
- 2. High operational standards of claims management by employers.
- 3. Compliance by employers with the Seafarers Act.

Delivery strategy

- 1. Monitor performance of employers in actions taken for compliance with the Seafarers Act.
- 2. Drive improvement in return to work outcomes in the scheme by collaborating with health experts and providers and communicating relevant information to scheme stakeholders.
- 3. Promote correct and preferable decisions to the scheme to improve confidence in decision making and to reduce the scheme disputation rate.
- 4. Provide a source of information for employees and employers on the legislation and the claims management processes to minimise the potential for disputation.
- 5. Educate scheme stakeholders to facilitate compliance with legislated reporting obligations.

Performance measurement and assessment

| Delivery Strategy | Relates to intended result number | Success | Performance indicator | 2018–19 | 2019–20 | 2020–21 | 2021–22 | Monitoring process |
|----------------------|--|---|--|---|---|---|---|---|
| 1 | 1, 2 & 3 | Compliance with reporting and payment obligations under the Seafarers Act and Levy Collection Act | Reporting and payment obligations under the Seafarers Act and Levy Collection Act provided within timeframes | Monitor compliance and take action to encourage 100% compliance | Monitor compliance and take action to encourage 100% compliance | Monitor compliance and take action to encourage 100% compliance | Monitor compliance and take action to encourage 100% compliance | Review of report of employer compliance with insurance obligations tabled at meetings and action taken as appropriate to promote compliance |
| 2 | 1, 2 & 3 | Promotion of appropriate and timely rehabilitation and processes for consideration of claims and delivery of compensation | Action taken by Seacare Authority to promote appropriate and timely rehabilitation and compensation activities | The Seacare Authority identifies and actions opportunities to promote appropriate and timely rehabilitation and compensation activities | As per 2018–19 | As per 2018–19 | As per 2018–19 | Seacare Performance Indicators are tabled and considered against reported data (at calendar and financial year end) and actions identified and taken to promote improved performance |
| 2 | 3, 4 & 5 | Guidance material on claims management available to all scheme stakeholders Scheme guidance is assessed as being easily accessible, up to date and appropriate | Feedback indicates that scheme stakeholders are, on average, satisfied with the availability, currency and content of guidance on claims management | Review performance data to identify areas for improvement; consider and revise as necessary guidance of the Authority to promote improved performance | As per 2018–19 | As per 2018–19 | As per 2018–19 | Review of data and material undertaken annually and otherwise as appropriate |

Purpose 2: Maintain a scheme safety net that is able to meet its liabilities.

Measure 3: The target reserves of assets is appropriate to meet the Fund's liabilities and external factors

Intended result

- 1. Maintain the viability of the Fund in a changing industry environment.
- 2. The Fund's target reserve is met.

Delivery strategy

- 1. Undertake a biennial (or more frequent as is determined to be necessary) actuarial review of the Fund to determine an appropriate reserve target.
- 2. Set the reserve with reference to the assessment provide by the actuarial.
- 3. Ensure that the levy rate is based on actuarial advice and adequate to meet and maintain the target reserve.
- 4. Monitor for potential liabilities or other factors that may reduce the Fund and ensure actions are taken in a timely manner.
- 5. Maintain an adequate level of insurance.

Performance measurement and assessment

| Delivery Strategy | Relates to intended result number | Success | Performance indicator | 2018–19 | 2019–20 | 2020–21 | 2021–22 | Monitoring process |
|----------------------|--|---|---|---|---|---|---|---|
| 1&2 | 1&2 | The viability of the Fund is maintained in a changing industry environment | The Fund maintains an appropriate reserve to recommended target | Actuarial assessment undertaken, reserve confirmed and action taken to address potential deficiency (if identified) | _ | Actuarial assessment undertaken | _ | Reports on the status of the fund and potential liabilities against the Fund are tabled at each meeting |
| 3 & 4 | 1, 2 | The Fund's target reserve is and will continue to be met | The Fund maintains an appropriate reserve target | Available assets meet or exceed the reserve (100%) The effect on the assets of the Fund of claims and potential claims notified is regularly considered and required action identified and taken | Available assets meet or exceed the reserve (100%) The effect on the assets of the Fund of claims and potential claims notified is regularly considered and required action identified and taken | Available assets meet or exceed the reserve (100%) The effect on the assets of the Fund of claims and potential claims notified is regularly considered and required action identified and taken | Available assets meet or exceed the reserve (100%) The effect on the assets of the Fund of claims and potential claims notified is regularly considered and required action identified and taken | Reports on the status of the fund and potential liabilities against the Fund are tabled at each meeting; implications considered and action determined and taken |
| 5 | 1&2 | Insurance effected in accordance with the Act and at a level and on terms necessary to provide optimal protection to the assets of the Fund | Insurance effected in accordance with the Act and at a level and on terms necessary to provide optimal protection to the assets of the Fund | Insurance in place | Insurance in place | Insurance in place | Insurance in place | Insurance arrangements and terms reviewed annually and optimal insurance effected |